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S.B. No. 970

A BILL TO BE ENTITLED

#### AN ACT

relating to financing, constructing, and operating certain causeways, bridges, and tunnels by certain counties.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Section 4, Chapter 304, Acts of the 50th 6 Legislature, Regular Session, 1947 (Article 6795b-1, Vernon's Texas 7 Civil Statutes), is amended to read as follows:

8 Sec. 4. The bonds issued hereunder may be authorized by 9 resolution or order at one time or from time to time. Bonds 10 payable from gross or net revenues may be authorized by and issued under a resolution or order of the Commissioners Court of the 11 12 county issuing the bonds, and no other authorization or approval is required. However, the bonds may be presented to the Attorney 13 General as provided by Section 2 of this article. If such bonds 14 15 are payable in whole or in part from the revenues to be derived from the operation of the project, it shall be the mandatory duty 16 of the county, which duty may be executed by an operating board 17 18 appointed pursuant to Section 5b hereof, to impose such tolls and 19 charges for use of the project as will be fully sufficient, when 20 taken with any other funds or revenues available for such purposes, 21 including ad valorem taxes, to pay the maintenance and operating 22 expenses [which-are-charged-against-the-revenues] of the project, 23 to pay the principal of and premium, if any, and interest on the 24 bonds when due, to establish such reserve therefor as may be

1 provided, and to establish an adequate fund for depreciation and 2 replacement. However, in connection with the issuance of bonds described in Subsection (a) of Section 2 of this article, the 3 4 county may authorize, in the bond resolution or order, the payment 5 of the principal of and premium, if any, and interest on the bonds from the gross revenues of the project, and the county may levy and 6 7 pledge to the payment of maintenance and operating expenses of the 8 project and to the establishment and maintenance of a reserve fund and a depreciation and replacement fund for the project, either as 9 10 a supplement to the pledge of revenues for those purposes or in lieu of a pledge of revenues, a direct continuing ad valorem tax 11 under Article VIII, Section 9, or Article III, Section 52, of the 12 13 Texas Constitution and the laws enacted under those provisions, as 14 may be provided in the resolution or order authorizing issuance of 15 the bonds. The proceeds of a tax pledged under this section shall 16 be utilized annually to the extent required by the resolution or 17 order for such purposes, and the county may provide in the 18 resolution or order that certain costs listed in the resolution or 19 order, or all of such costs, will be paid by the county from the proceeds of the tax. As to such bonds which are payable either in 20 21 whole or in part from the revenues to be derived from the operation 22 of a project, the operating and maintenance expenses of the project 23 [which-shall-be-charged-against-the-revenues-of-the-project] shall 24 include only such items forth and defined in the as are set 25 proceedings authorizing the issuance The of such bonds. 26 Commissioners Court shall have full discretion in fixing the 27 details of the bonds authorized to be issued hereunder and in

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determining the manner of sale thereof, provided that the bonds, 1 2 whether term, serial, or combination thereof, shall mature not more than forty (40) years from their date. The bonds may contain such 3 4 mandatory or optional redemption provisions and may mature in such manner and at such prices as may be determined by the Commissioners 5 Court prior to the issuance of the bonds. All bonds issued 6 7 hereunder, and any interest coupons pertaining to the bonds, on delivery shall be considered and construed to be "securities" 8 9 within the meaning of Chapter 8, Business & Commerce Code, and the 10 bonds are negotiable if they are issued in accordance with this Act 11 [and-are-hereby-declared-to-have--all--of--the--qualifications--and ineidents---of---negotiable---instruments---under---the--Negotiable 12 Instruments-Law-of-Texas]. Provision may be made for registration 13 of such bonds as to principal or interest or both. The proceeds of 14 15 the bonds shall be used solely to pay the cost of the project as above defined, and shall be disbursed under such restrictions as 16 may be provided in the bond resolution, order, or trust indenture 17 hereinafter mentioned, and there shall be and is hereby created and 18 19 granted a lien upon such moneys until so applied in favor of the holders of the bonds or any trustee provided for in respect of such 20 21 bonds. Unless otherwise provided in such resolution, order, or indenture, if the proceeds of the bonds prove insufficient to pay 22 the cost of the project, additional bonds may be issued to the 23 amount of the deficit and shall be deemed to be of the same issue 24 25 and entitled to payment from the same fund without preference or priority of the bonds first issued. Any surplus remaining from 26 27 bond proceeds after the cost of the project has been paid in full

68R4444 SLK-F

1 shall be used in paying interest on and retiring bonds unless otherwise provided in the bond resolution, order, or trust 2 3 indenture. Prior to the issuance of definitive bonds, interim bonds, with or without coupons, exchangeable for definitive bonds 4 5 may be issued. Such bonds may be authorized and issued without any 6 proceedings or the happening of any conditions or things or the 7 publication of any proceedings or notices other than those specifically specified and required by this Act, 8 and may be 9 authorized and issued without regard to the requirements, 10 restrictions, or procedural provisions contained in any other law. 11 The resolution or order authorizing the bonds may provide that such bonds shall contain a recital that they are issued pursuant to this 12 13 Act and such recital shall be conclusive evidence of their validity 14 and the regularity of their issuance.

15 If so provided by the Commissioners Court, the bonds may be 16 secured by a trust indenture by and between the county and a 17 corporate trustee, which may be any trust company or bank having 18 the powers of a trust company within or outside of the State of 19 Texas. Such trust indenture may pledge or assign tolls and 20 revenues but shall not convey or mortgage the project itself or any 21 part thereof. Either the resolution or order providing for the issuance of the bonds or such trust indenture may contain such 22 23 provisions for protecting and enforcing the rights and remedies of 24 the bondholders as may be reasonable and proper and not in 25 violation of law, including covenants setting forth the duties of 26 the county in relation to the acquisition of properties and the 27 construction, maintenance, operation, repair, and insurance of the

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1 project, and the custody, safeguarding, and application of all 2 moneys. It shall be lawful for any bank or trust company in this 3 State to act as depository of the proceeds of the bonds or revenues derived from the operation of the project and to furnish such 4 5 indemnity bonds or to pledge such securities as may be required by 6 the county. Such bond resolution, order, or indenture may set 7 forth the rights and remedies of the bondholders and of the trustee 8 and may restrict the individual rights of action of the 9 bondholders. In addition to the foregoing, such bond resolution, 10 order, or trust indenture may contain such other provisions as the 11 Commissioners Court may deem reasonable and proper for the security 12 of the bondholders including, but without limitation, covenants 13 prescribing all happenings or occurrences which constitute events of default and the terms and conditions upon which any or all of 14 15 the bonds shall become or may be declared to be due before maturity 16 and as to the rights, liabilities, powers and duties arising upon 17 the breach by the county of any of its duties or obligations.

SECTION 2. Chapter 304, Acts of the 50th Legislature, Regular Session, 1947 (Article 6795b-1, Vernon's Texas Civil Statutes), is amended by adding Sections 4a and 4b to read as follows:

22 Sec. 4a. Notwithstanding any other provision of law, the 23 Commissioners Court may use any county land, rights-of-way, or 24 other property, regardless of when or how the property is acquired, 25 for the purposes of a project under this Act. The governing body 26 of each political subdivision or agency of this state, without any 27 form of advertisement, may convey title or right and easements to

68R4444 SLK-F

1 any property needed by a county for a project under this Act. 2 Sec. 4b. Each lien on or pledge of revenues derived from the 3 project, or on the reserve fund, depreciation and replacement fund, or other reserves or funds established in connection with bonds 4 issued under this Act, is valid and enforceable from the time of 5 6 payment for and delivery of the bonds authorized by the resolution or order of the Commissioners Court creating or confirming the lien 7 or pledge. Such a lien or pledge is fully effective as to items 8 9 then on hand or subsequently received, and the items are subject to 10 such a lien or pledge without physical delivery of the items or 11 further act. The lien or pledge is valid and enforceable against 12 any party having a claim of any kind in tort, contract, or otherwise against the county, regardless of whether the party has 13 14 notice of the lien or pledge. Neither a resolution or order authorizing the issuance of bonds under this Act nor any other 15 instrument by which the lien or pledge is created or confirmed need 16 be filed or recorded except in the regular records of the county. 17 18 The importance of this legislation and the SECTION 3. 19 crowded condition of the calendars in both houses create an 20 emergency and an imperative public necessity that the 21 constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, 22 and that this Act take effect and be in force from and after its 23 24 passage, and it is so enacted.

68R4444 SLK-F

By: Henderson

S.B. No. 970 (In the Senate - Filed March 10, 1983; March 14, 1983, read first time and referred to Committee on Intergovernmental Relations; April 14, 1983, reported favorably; April 14, 1983, sent to printer.)

#### A BILL TO BE ENTITLED AN ACT

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> SECTION 1. Section 4, Chapter 304, Acts of the 50th Legislature, Regular Session, 1947, as amended (Article 6795b-1, Vernon's Texas Civil Statutes), is amended to read as follows:

"Section 4. The bonds issued hereunder may be authorized by 14 15 resolution or order at one time or from time to time. Bonds 16 payable from gross or net revenues may be authorized by and issued under a resolution or order of the Commissioners Court of the county issuing the bonds, and no other authorization or approval is required. However, the bonds may be presented to the Attorney General as provided by Section 2 of this article. If such bonds 17 18 19 20 21 are payable in whole or in part from the revenues to be derived from the operation of the project, it shall be the mandatory duty of the county, which duty may be executed by an operating board appointed pursuant to Section 5b hereof, to impose such tolls and charges for use of the project as will be fully sufficient, when 22 23 24 25 26 taken with any other funds or revenues available for such purposes, including ad valorem taxes, to pay the maintenance and operating 27 expenses [which--are-charged-against-the-revenues] of the project, 28 to pay the principal of and premium, if any, and interest on the bonds when due, to establish such reserve therefor as may be provided, and to establish an adequate fund for depreciation and 29 30 31 32 replacement. However, in connection with the issuance of bonds 33 described in Subsection (a) of Section 2 of this article, the county may authorize, in the bond resolution or order, the payment of the principal of and premium, if any, and interest on the bonds 34 35 36 from the gross revenues of the project, and the county may levy and 37 pledge to the payment of maintenance and operating expenses of the 38 project and to the establishment and maintenance of a reserve fund 39 and a depreciation and replacement fund for the project, either as 40 a supplement to the pledge of revenues for those purposes or in lieu of a pledge of revenues, a direct continuing ad valorem tax under Article VIII, Section 9, as amended, or Article III, Section 41 42 52, as amended, of the Texas Constitution and the laws enacted 43 under those provisions, as may be provided in the resolution or order authorizing issuance of the bonds. The proceeds of a tax pledged under this section shall be utilized annually to the extent required by the resolution or order for such purposes, and the 44 45 46 47 48 county may provide in the resolution or order that certain costs listed in the resolution or order or all of such costs will be paid 49 by the county from the proceeds of the tax. As to such bonds which are payable either in whole or in part from the revenues to be derived from the operation of a project, the operating and 50 51 52 53 maintenance expenses of the project [which-shall-be-charged-against 54 the-revenues-of-the-project] shall include only such items as are 55 set forth and defined in the proceedings authorizing the issuance of such bonds. The Commissioners Court shall have full discretion in fixing the details of the bonds authorized to be issued hereunder and in determining the manner of sale thereof, provided 56 57 58 59 that the bonds, whether term, serial, or combination thereof, shall 60 mature not more than forty (40) years from their date. The bonds may contain such mandatory or optional redemption provisions and 61 62 may mature in such manner and at such prices as may be determined by the Commissioners Court prior to the issuance of the bonds. All 63 bonds issued hereunder, and any interest coupons pertaining to the bonds, on delivery shall be considered and construed to be 'securities' within the meaning of Chapter 8, Business & Commerce Code, and the bonds are negotiable if they are issued in accordance 64 65 66 67 68 this Act [and--are--hereby--deelared--to--have--all--of-the with 69 qualifications-and-incidents-of-negotiable--instruments--under--the

S.B. No. 970 Negotiable -- Instruments -- baw -- of - Texas ]. Provision may be made for registration of such bonds as to principal or interest or both. The proceeds of the bonds shall be used solely to pay the cost of the project as above defined, and shall be disbursed under such restrictions as may be provided in the bond resolution, order, or trust indenture hereinafter mentioned, and there shall be and is hereby created and granted a lien upon such moneys until so applied in favor of the holders of the bonds or any trustee provided for in of such bonds. Unless otherwise provided in such respect resolution, order, or indenture, if the proceeds of the bonds prove insufficient to pay the cost of the project, additional bonds may be issued to the amount of the deficit and shall be deemed to be of the same issue and entitled to payment from the same fund without preference or priority of the bonds first issued. Any surplus remaining from bond proceeds after the cost of the project has been paid in full shall be used in paying interest on and retiring bonds unless otherwise provided in the bond resolution, order, or trust indenture. Prior to the issuance of definitive bonds, interim bonds, with or without coupons, exchangeable for definitive bonds may be issued. Such bonds may be authorized and issued without any proceedings or the happening of any conditions or things or the publication of any proceedings or notices other than those specifically specified and required by this Act, and may be authorized and issued without regard to the requirements, restrictions, or procedural provisions contained in any other law. The resolution or order authorizing the bonds may provide that such bonds shall contain a recital that they are issued pursuant to this Act and such recital shall be conclusive evidence of their validity and the regularity of their issuance.

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"If so provided by the Commissioners Court, the bonds may be 30 secured by a trust indenture by and between the county and a corporate trustee, which may be any trust company or bank having the powers of a trust company within or outside of the State of Texas. Such trust indenture may pledge or assign tolls and 31 32 34 revenues but shall not convey or mortgage the project itself or any part thereof. Either the resolution or order providing for the issuance of the bonds or such trust indenture may contain such provisions for protecting and enforcing the rights and remedies of 38 39 the bondholders as may be reasonable and proper and not in 40 violation of law, including covenants setting forth the duties of the county in relation to the acquisition of properties and the construction, maintenance, operation, repair, and insurance of the 41 42 project, and the custody, safeguarding, and application of all moneys. It shall be lawful for any bank or trust company in this 43 44 45 State to act as depository of the proceeds of the bonds or revenues 46 derived from the operation of the project and to furnish such indemnity bonds or to pledge such securities as may be required by 47 the county. Such bond resolution, order, or indenture may set forth the rights and remedies of the bondholders and of the trustee 48 49 and may restrict the individual rights of 50 action of the bondholders. In addition to the foregoing, such bond resolution, 51 52 order, or trust indenture may contain such other provisions as the 53 Commissioners Court may deem reasonable and proper for the security 54 of the bondholders including, but without limitation, covenants 55 prescribing all happenings or occurrences which constitute events 56 of default and the terms and conditions upon which any or all of 57 the bonds shall become or may be declared to be due before maturity 58 59 60

and as to the rights, liabilities, powers and duties arising upon the breach by the county of any of its duties or obligations." SECTION 2. Chapter 304, Acts of the 50th Legislature, Regular Session, 1947, as amended (Article 6795b-1, Vernon's Texas Civil Statutes), is amended by adding Sections 4a and 4b to read as follows:

"Section 4a. Notwithstanding any other provision of law, the commissioners court may use any county land, rights-of-way, or other property, regardless of when or how the property is acquired, for the purposes of a project under this Act. The governing \*b<u>ody</u> each political subdivision or agency of this state, without any form of advertisement, may convey title or right and easements to any property needed by a county for a project under this Act.

"Section 4b. Each lien on or pledge of revenues derived from the project or on the reserve fund, depreciation and replacement fund, or other reserves or funds established in connection with bonds issued under this Act is valid and enforceable from the time of payment for and delivery of the bonds authorized by the resolution or order of the commissioners court creating or confirming the lien or pledge. Such a lien or pledge is fully effective as to items then on hand or subsequently received, and the items are subject to such a lien or pledge without physical physical delivery of the items or further act. The lien or pledge is valid and enforceable against any party having a claim of any kind in tort, contract, or otherwise against the county, regardless of whether the party has notice of the lien or pledge. Neither a resolution or order authorizing the issuance of bonds under this Act nor any other instrument by which the lien or pledge is created or confirmed need be filed or recorded except in the regular

records of the county." SECTION 3. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the 18 19 20 21 constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its 22 23 24 passage, and it is so enacted.

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Austin, Texas April 14, 1983 S.B. No. 970

28 Hon. William P. Hobby 29 President of the Senate

30 Sir:

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We, your Committee on Intergovernmental Relations to which was 31 referred S.B. No. 970, have had the same under consideration, and I 32 33 am instructed to report it back to the Senate with the 34 recommendation that it do pass and be printed.

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Traeger, Chairman

#### S.B. 970

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#### By: Henderson

### BACKGROUND INFORMATION:

Article 6795b-1 presently authorizes counties of more than 50,000 population bordering on the Gulf of Mexico to construct and operate causeways, bridges, tunnels, turnpikes, highways and any combination of these facilities through funding provided by revenue bonds to be paid through the net revenues generated by farebox receipts. Since initial passage of this legislation in 1947, however, innovations in revenue bond financing(developed with airport revenue bond projects and sewer revenue bond projects) have proven that the potential availability of pledging ad valorem tax revenues to the maintenance and operation of such projects will reduce interest rates substantially on this type of revenue bond project.

In Harris County, the County Commissioners Court and the State Department of Public Highways and Transportation have cooperated for several years to develop Beltway Eight, planned as a major loop surrounding the City of Houston. The County has acquired several portions of the rights-of-way through general obligation bond funds in anticipation of State funding to complete construction. Due to the State's fiscal condition, however, it appears unlikely the State can begin construction of the Beltway in the foreseeable future.

#### **PURPOSE**:

Authorizes eligible counties to pledge ad valorem tax revenue to the maintenance and operation of toll transportation facilities through the issuance of gross revenue bonds and to utilize rights-of-way purchased through general obligation bonds in the construction of the facilities.

# SECTION-BY-SECTION ANALYSIS:

Section 1. Section 4 of Article 6795b-1 is amended to authorize the pledge of ad valorm taxes collected under the authority of road and bridge property taxes or county general fund property taxes to pay for the maintenance and operation of county toll projects. Further, language in the existing statute which refers to the Negotiable Instruments Law of Texas is cleaned up to refer to the Uniform Commercial Code, which is now in effect in lieu of the Negotiable Instruments Law. In addition, the words "or order" are inserted following the word "resolution," since most commissioners court actions are taken through court orders.

Section 2. A new section 4a is added to Article 6795b-1 to permit commissioners courts in eligible counties to use any county lands or rights-of-way, acquired from any source, in developing toll projects, and to obtain title, rights and easements to any property for such a project from any county, city, town or political subdivision of the State.

A new section 4b is added to Article 6795b-1 to make clear the the first lien on the revenues of toll projects is pledged to the payment of the bonds.

Section 3 Emergency clause.

# LEGISLATIVE BUDGET BOARD

Austin, Texas

# FISCAL NOTE

#### April 13, 1983

Honorable John A. Traeger, Chairman Committee on Intergovernmental Relations Senate Chamber Austin, Texas

In Re: Senate Bill No. 970 By: Henderson

Sir:

In response to your request for a Fiscal Note on Senate Bill No. 970 (relating to financing, constructing, and operating certain causeways, bridges, and tunnels by certain counties) this office has determined the following:

The fiscal impact of this bill cannot be estimated since the bill allows, but does not require, actions by certain counties in the issuance of bonds.

No fiscal implication to the State is anticipated.

Oliver Jim Oliver Director

Source: Comptroller of Public Accounts; LBB Staff: JO, JH, KH, BL

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<u>S.B. No. 970</u>

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#### A BILL TO BE ENTITLED

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22 <u>SecW4a. Notwithstanding any other provision of law, the</u> 23 <u>commissioners court may use any county land, rights-of-way, or</u> 24 <u>other property, regardless of when or how the property is acquired,</u> 25 <u>for the purposes of a project under this Act. The governing body</u> 26 <u>of each political subdivision or agency of this state, without any</u> 27 <u>form of advertisement, may convey title or right and easements to</u>

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1383 APR 27 AM 9:31 HULLSE DE L'ELVESED FOTUES kig true and correct k atteriert I certify that the COPY OF received from the Senate of REFERENCE TO LES COMMUNE Chief Clering the House

By: Henderson (E. Barton)

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A BILL TO BE ENTITLED

AN ACT

2 relating to financing, constructing, and operating certain causeways, bridges, and tunnels by certain counties; to use and 3 acquisition of property for purposes of a project and to the status 4 of authorized liens or pledges; amending Chapter 304, Acts of the 5 50th Legislature, Regular Session, 1947, as amended (Article 6 7 6795b-1, Vernon's Texas Civil Statutes), by amending Section 4 and 8 adding Sections 4a and 4b.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 4, Chapter 304, Acts of the 50th
 Legislature, Regular Session, 1947, as amended (Article 6795b-1,
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"Section 4. The bonds issued hereunder may be authorized by 13 resolution or order at one time or from time to time. 14 Bonds 15 payable from gross or net revenues may be authorized by and issued under a resolution or order of the Commissioners Court of the 16 17 county issuing the bonds, and no other authorization or approval is required. However, the bonds may be presented to the Attorney 18 General as provided by Section 2 of this article. 19 If such bonds are payable in whole or in part from the revenues to be derived 20 21 from the operation of the project, it shall be the mandatory duty of the county, which duty may be executed by an operating board 22 appointed pursuant to Section 5b hereof, to impose such tolls and 23 24 charges for use of the project as will be fully sufficient, when 25 taken with any other funds or revenues available for such purposes,

1 including ad valorem taxes, to pay the maintenance and operating expenses [which--are-charged-against-the-revenues] of the project, 2 3 to pay the principal of and premium, if any, and interest on the 4 bonds when due, to establish such reserve therefor as may be provided, and to establish an adequate fund for depreciation 5 and 6 However, in connection with the issuance of bonds replacement. 7 described in Subsection (a) of Section 2 of this article, the county may authorize, in the bond resolution or order, the payment 8 9 of the principal of and premium, if any, and interest on the bonds 10 from the gross revenues of the project, and the county may levy and 11 pledge to the payment of maintenance and operating expenses of the project and to the establishment and maintenance of a reserve fund 12 13 and a depreciation and replacement fund for the project, either as a supplement to the pledge of revenues for those purposes or in 14 15 lieu of a pledge of revenues, a direct continuing ad valorem tax 16 under Article VIII, Section 9, as amended, or Article III, Section 17 52, as amended, of the Texas Constitution and the laws enacted 18 under those provisions, as may be provided in the resolution or order authorizing issuance of the bonds. The proceeds of a tax 19 pledged under this section shall be utilized annually to the extent 20 21 required by the resolution or order for such purposes, and the county may provide in the resolution or order that certain costs 22 23 listed in the resolution or order or all of such costs will be paid 24 by the county from the proceeds of the tax. As to such bonds which 25 are payable either in whole or in part from the revenues to be 26 derived from the operation of a project, the operating and

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S.B. No. 970

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maintenance expenses of the project [whieh-shall-be-eharged-against 1 the-revenues-of-the-project] shall include only such items 2 as are 3 set forth and defined in the proceedings authorizing the issuance 4 of such bonds. The Commissioners Court shall have full discretion in fixing the details of the bonds authorized to be issued 5 hereunder and in determining the manner of sale thereof, provided 6 7 that the bonds, whether term, serial, or combination thereof, shall 8 mature not more than forty (40) years from their date. The bonds may contain such mandatory or optional redemption provisions 9 and 10 may mature in such manner and at such prices as may be determined by the Commissioners Court prior to the issuance of the bonds. 11 A]] bonds issued hereunder, and any interest coupons pertaining to the 12 bonds, on delivery shall be considered and construed to be 13 14 'securities' within the meaning of Chapter 8; Business & Commerce 15 Code, and the bonds are negotiable if they are issued in accordance 16 with this Act [and--are--hereby--declared--to--have--all--of-the 17 qualifications-and-incidents-of-negotiable--instruments--under--the Negotiable -- Instruments -- Law -- of - Texas]. Provision may be made for 18 19 registration of such bonds as to principal or interest or both. 20 The proceeds of the bonds shall be used solely to pay the cost of 21 the project as above defined, and shall be disbursed under such restrictions as may be provided in the bond resolution, order, or 22 23 trust indenture hereinafter mentioned, and there shall be and is hereby created and granted a lien upon such moneys until so applied 24 in favor of the holders of the bonds or any trustee provided for in 25 26 respect of such bonds. Unless otherwise provided in such

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S.B. No. 970

resolution, order, or indenture, if the proceeds of the bonds prove 1 insufficient to pay the cost of the project, additional bonds may 2 be issued to the amount of the deficit and shall be deemed to be of 3 4 the same issue and entitled to payment from the same fund without 5 preference or priority of the bonds first issued. Any surplus remaining from bond proceeds after the cost of the project has been 6 paid in full shall be used in paying interest on and retiring bonds 7 unless otherwise provided in the bond resolution, order, or trust 8 indenture. Prior to the issuance of definitive bonds, "interim 9 10 bonds, with or without coupons, exchangeable for definitive bonds may be issued. Such bonds may be authorized and issued without any 11 proceedings or the happening of any conditions or things or the 12 13 publication of any proceedings or notices other than those specifically specified and required by this Act, 14 and may be 15 authorized and issued without regard to the requirements, 16 restrictions, or procedural provisions contained in any other law. The resolution or order authorizing the bonds may provide that such 17 18 bonds shall contain a recital that they are issued pursuant to this Act and such recital shall be conclusive evidence of their validity 19 20 and the regularity of their issuance.

"If so provided by the Commissioners Court, the bonds may be secured by a trust indenture by and between the county and a corporate trustee, which may be any trust company or bank having the powers of a trust company within or outside of the State of Texas. Such trust indenture may pledge or assign tolls and revenues but shall not convey or mortgage the project itself or any

1 part thereof. Either the resolution or order providing for the issuance of the bonds or such trust indenture may contain such 2 3 provisions for protecting and enforcing the rights and remedies of the bondholders as may be reasonable and proper and not in 4 5 violation of law, including covenants setting forth the duties of the county in relation to the acquisition of properties and the 6 7 construction, maintenance, operation, repair, and insurance of the project, and the custody, safeguarding, and application of all 8 moneys. It shall be lawful for any bank or trust company in this 9 10 State to act as depository of the proceeds of the bonds or revenues 11 derived from the operation of the project and to furnish such indemnity bonds or to pledge such securities as may be required by 12 13 the county. Such bond resolution, order, or indenture may set 14 forth the rights and remedies of the bondholders and of the trustee 15 and may restrict the individual rights of action of the 16 bondholders. In addition to the foregoing, such bond resolution, 17 order, or trust indenture may contain such other provisions as the 18 Commissioners Court may deem reasonable and proper for the security of the bondholders including, but without limitation, covenants 19 20 prescribing all happenings or occurrences which constitute events default and the terms and conditions upon which any or all of 21 of the bonds shall become or may be declared to be due before maturity 22 and as to the rights, liabilities, powers and duties arising upon 23 24 the breach by the county of any of its duties or obligations."

S.B. No. 970

25 SECTION 2. Chapter 304, Acts of the 50th Legislature, 26 Regular Session, 1947, as amended (Article 6795b-1, Vernon's Texas

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S.B. No. 970

Civil Statutes), is amended by adding Sections 4a and 4b to read as
 follows:

<sup>3</sup> "Section 4a. Notwithstanding any other provision of law, the <sup>4</sup> commissioners court may use any county land, rights-of-way, or <sup>5</sup> other property, regardless of when or how the property is acquired, <sup>6</sup> for the purposes of a project under this Act. The governing body <sup>7</sup> of each political subdivision or agency of this state, without any <sup>8</sup> form of advertisement, may convey title or right and easements to <sup>9</sup> any property needed by a county for a project under this Act.

10 "Section 4b. Each lien on or pledge of revenues derived from the project or on the reserve fund, depreciation and replacement 11 fund, or other reserves or funds established in connection with 12 bonds issued under this Act is valid and enforceable from the time 13 14 of payment for and delivery of the bonds authorized by the 15 resolution or order of the commissioners court creating or 16 confirming the lien or pledge. Such a lien or pledge is fully 17 effective as to items then on hand or subsequently received, and 18 the items are subject to such a lien or pledge without physical delivery of the items or further act. The lien or pledge is valid 19 20 and enforceable against any party having a claim of any kind in 21 tort, contract, or otherwise against the county, regardless of 22 whether the party has notice of the lien or pledge. Neither a 23 resolution or order authorizing the issuance of bonds under this 24 Act nor any other instrument by which the lien or pledge is created 25 or confirmed need be filed or recorded except in the regular 26 records of the county."

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S.B. No. 970

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1 SECTION 3. The importance of this legislation and the 2 crowded condition of the calendars in both houses create an 3 emergency and an imperative public necessity that the 4 constitutional rule requiring bills to be read on three several 5 days in each house be suspended, and this rule is hereby suspended, 6 and that this Act take effect and be in force from and after its 7 passage, and it is so enacted.

1		COMMITT	EE AME	NDMENT	NO.	1		
2	Amend S.B. 97	D on pa	ge 1,	line	3,	after	"bridges,"	by
3	inserting "turnpike	s, highwa	/s,".					
4							Toc	mey

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#### LEGISLATIVE BUDGET BOARD

Austin, Texas

#### FISCAL NOTE

April 13, 1983

Honorable John A. Traeger, Chairman Committee on Intergovernmental Relations Senate Chamber Austin, Texas

In Re: Senate Bill No. 970 By: Henderson

Sir:

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In response to your request for a Fiscal Note on Senate Bill No. 970 (relating to financing, constructing, and operating certain causeways, bridges, and tunnels by certain counties) this office has determined the following:

The fiscal impact of this bill cannot be estimated since the bill allows, but does not require, actions by certain counties in the issuance of bonds.

No fiscal implication to the State is anticipated.

in Oliver Jim Oliver Director

Source: Comptroller of Public Accounts; LBB Staff: JO, JH, KH, BL

# 1934 MAY -4 FM 7- 32 - LIE NY THE HOUSE COMMITTEE REPORT

# **1st Printing**

By: Henderson (E. Barton)

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S.B. No. 970

A BILL TO BE ENTITLED

:

#### AN ACT

2 relating to financing, constructing, and operating certain 3 causeways, bridges, and tunnels by certain counties; to use and 4 acquisition of property for purposes of a project and to the status 5 of authorized liens or pledges; amending Chapter 304, Acts of the 50th Legislature, Regular Session, 1947, as amended 6 (Article 6795b-1, Vernon's Texas Civil Statutes), by amending Section 4 7 and adding Sections 4a and 4b. 8

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

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S.B. No. 970

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S.B. No. 970

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S.B. No. 970

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1 SECTION 3. The importance of this legislation and the 2 crowded condition of the calendars in both houses create an 3 emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several 4 days in each house be suspended, and this rule is hereby suspended, 5 6 and that this Act take effect and be in force from and after its 7 passage, and it is so enacted.

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1		COMMITTEE	AMENDMENT	NO.	1		
2	Amend S.B. 970	on page	1, line	3,	after	"bridges,"	by
3	inserting "turnpikes	, highways	<i>,</i> ".				
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#### **COMMITTEE REPORT**

# The Honorable Gib Lewis Speaker of the House of Representatives

Sir:				
We, your COMMITTEE ON URBAN A consideration and beg to report back v			) (measure)	have had the same under
<ul> <li>do pass, without amendment.</li> <li>do pass, with amendment ().</li> <li>do pass and be not printed; a C</li> </ul>	complete Committee Subst	itute is recommended i	n lieu of the original measure	
A fiscal note was requested. ( ) ye	s (X) no			
An author's fiscal statement was requ	ested. ( ) yes (XLno			
An actuarial analysis was requested.	( ) yes (X) no			
The Committee recommends that this	measure be placed on the	(Lecal) or (Conser	e) Calendar.	
This measure ( ) proposes new la ( ) amends existing				
House Sponsor of Senate Measure	E. BARTO	N		
The measure was reported from Comr	mittee by the following vo	te:		
· · · · · · · · · · · · · · · · · · ·	AYE	NAY	PNV	ABSENT
Pierce, Ch.	X	· · · · · · · · · · · · · · · · · · ·		

,	AYE	NAY	PNV	ABSENT
Pierce, Ch.	X			
Luna, V.C.	X		<u></u>	
Wolens, C.B.O.				
Cain	·····			
Colbert	X			
Connelly	X			
Edwards	X			
Eikenburg	X			
English				
Hilbert				
McKenna	X			
Patrick				
Pennington	X			
Polumbo				
Toomey	X			

Total 2 aye 0 nay Û 3 absent

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present, not voting

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(date)

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COMMITTEE COORDINATOR

#### URBAN AFFAIRS

SHIMTE BILL 970 by Henderson (E. Barton)

Political Divisions Affected: Gulf Coast Counties of 50,000 or more

#### BILL ANALYSIS

# Background Information

Article 6795b-1 authorizes counties of more than 50,000 population bordering on the Gulf of Mexico to construct causeways, bridges, tunnels, turnpikes, highways, and any combination of these facilities with proceeds from (1) revenue bonds to be paid from the net revenues generated by farebox receipts (2) tax bonds or (3) a combination of tax and revenue bonds. In addition, operation expenses during construction and for one year after construction is completed are allowed to be paid from these sources. Since initial passage of this legislation in 1947, innovations in revenue bond financing developed with airport revenue bond projects and sewer revenue bond projects have shown that the potential availability of pledging ad valorem tax revenues to the maintenance and operation of such projects may reduce interest rates on this type of revenue bond project.

In Harris County, the County Commissioners Court and the State Department of Public Highways and Transportation have cooperated for several years to develop a major loop surrounding the City of Houston. The county has acquired several portions of the rights-of-way through general obligation bond funds in anticipation of state funding to complete construction. Due to the state's fiscal condition, however, it appears unlikely the state can begin construction of the loop in the foreseeable future. The proposed legislation would authorize alternative means of funding portions of transportation projects.

#### Purpose .

SE 970 authorizes certain Gulf Coast counties to pledge ad valorem tax revenue to the maintenance and operation of toll transportation facilities through the issuance of gross revenue bonds and to utilize rights-of-way purchased through general obligation bonds in the construction of the facilities.

#### Section-By-Section Analysis

Section 1. Amends Section 4 of Article 6795b-1 to authorize the pledge of ad valorem taxes collected under the authority of road and bridge property taxes or county general fund property taxes to pay for the operation and maintenance of projects constructed with proceeds from issuance of revenue bonds for county toll projects. Language in the existing statute which refers to the Negotiable Instruments Law of Texas is changed to refer to the Uniform Commercial Code now in effect in lieu of the Negotiable Instruments Law. Section 4 is further amended by inserting the words "or order" following each reference to bond resolutions because many commissioners court actions may be taken through court orders.

Section 2. Adds a new section, 4a, to Article 6795-1 to permit commissioners courts in eligible counties to use any county lands or rights-of-way acquired from any source in developing toll projects. This section authorizes any county, city, town, or political subdivision of the state to convey title, rights, and easements to any property for such a project. Adds a new section, 4b, to Article 6795b-1 to make clear that the first lien on the revenues of toll projects is pledged to the payment of the bonds. Senate Bill 970 Committee on Urban Affairs Page Two

Section 3: Severability Clause.

Section 4: Emergency Clause.

## Rulemaking Authority

It is the Committee's opinion that this bill does not delegate rulemaking authority to a state officer, agency, department, or institution.

#### Summary of Committee Action

Senate Bill 970, the companion to House 1483 which was reported favorably by the committee on April 12, 1983, was considered in public hearing on May 3, 1983. One amendment was adopted which inserted the words "turnpike, highways," in the caption making it conform to the statute being amended. The motion to report the bill favorably carried with a vote of 12 Ayes 0 Nays, 0 PNV, and 3 Absent.

# LEGISLATIVE BUDGET BOARD

Austin, Texas

#### FISCAL NOTE

April 13, 1983

Honorable John A. Traeger, Chairman Committee on Intergovernmental Relations Senate Chamber Austin, Texas

In Re: Senate Bill No. 970 By: Henderson

Sir:

In response to your request for a Fiscal Note on Senate Bill No. 970 (relating to financing, constructing, and operating certain causeways, bridges, and tunnels by certain counties) this office has determined the following:

The fiscal impact of this bill cannot be estimated since the bill allows, but does not require, actions by certain counties in the issuance of bonds.

No fiscal implication to the State is anticipated.

liver Jim Oliver Director

Source: Comptroller of Public Accounts; LBB Staff: JO, JH, KH, BL

COMMITTEE AMENDMENT NO. 1

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Amend S.B. 970 on page 1, line 3, after "bridges," by inserting should, "turnpikes, highways,".

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MAY 18 1983

Chief Clerk House of Representatives

Jaune An #0 5/27/83

End READING

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Amendment No. By Green

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Amend S. B. 970 by inserting the following on page 6 at the end of line 9 after the word "Act.":

"If the founty shall find it necessary to close or change the location of any portion of any non-toll road, street or highway, it shall cause the pon-toll road, street or highway to be reconstructed at such a location and in such a fashion as the founty shall detensine will provide substantially the same access as the non-toll road, street or highway being closed or reflocated."



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Detty Mussey Chief Clerk House of Representatives

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S.B. No. 970

## AN ACT

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S.B. No. 970

derived from the operation of a project, the 1 operating and maintenance expenses of the project [which-shall-be-charged-against 2 the--revenues--of-the-project] shall include only such items as are 3 set forth and defined in the proceedings authorizing the 4 issuance such bonds. The Commissioners Court shall have full discretion 5 of the details of the bonds authorized to be 6 in fixing issued 7 hereunder and in determining the manner of sale thereof, provided 8 that the bonds, whether term, serial, or combination thereof, shall 9 mature not more than forty (40) years from their date. The bonds may contain such mandatory or optional redemption provisions and 10 may mature in such manner and at such prices as may be determined 11 by the Commissioners Court prior to the issuance of the bonds. 12 A11 bonds issued hereunder, and any interest coupons pertaining to the 13 bonds, on delivery shall be considered and construed to be 14 15 'securities' within the meaning of Chapter 8, Business & Commerce Code, and the bonds are negotiable if they are issued in accordance 16 17 with this Act [and--are--hereby--deelared--to--have--all--of--the 18 qualifications--and--incidents--of-negotiable-instruments-under-the 19 Negotiable-Instruments-Law-of-Texas]. Provision may be made for 20 registration of such bonds as to principal or interest or both. The proceeds of the bonds shall be used solely to pay the cost of 21 22 the project as above defined, and shall be disbursed under such 23 restrictions as may be provided in the bond resolution, order, or 24 indenture hereinafter mentioned, and there shall be and is trust 25 hereby created and granted a lien upon such moneys until so applied in favor of the holders of the bonds or any trustee provided for in 26

S.B. No. 970

1 respect of such bonds. Unless otherwise provided in such 2 resolution, order, or indenture, if the proceeds of the bonds prove insufficient to pay the cost of the project, additional bonds may 3 4 be issued to the amount of the deficit and shall be deemed to be of the same issue and entitled to payment from the same fund without 5 preference or priority of the bonds first issued. 6 Any surplus 7 remaining from bond proceeds after the cost of the project has been paid in full shall be used in paying interest on and retiring bonds 8 unless otherwise provided in the bond resolution, order, or trust 9 Prior to the issuance of definitive bonds, interim 10 indenture. bonds, with or without coupons, exchangeable for definitive bonds 11 12 may be issued. Such bonds may be authorized and issued without any 13 proceedings or the happening of any conditions or things or the 14 publication of any proceedings or notices other than those 15 specifically specified and required by this Act, and may be authorized and issued without regard 16 to the requirements, 17 restrictions, or procedural provisions contained in any other law. 18 The resolution or order authorizing the bonds may provide that such bonds shall contain a recital that they are issued pursuant to this 19 Act and such recital shall be conclusive evidence of their validity 20 21 and the regularity of their issuance.

"If so provided by the Commissioners Court, the bonds may be secured by a trust indenture by and between the county and a corporate trustee, which may be any trust company or bank having the powers of a trust company within or outside of the State of Texas. Such trust indenture may pledge or assign tolls and

1 revenues but shall not convey or mortgage the project itself or any 2 part thereof. Either the resolution or order providing for the 3 issuance of the bonds or such trust indenture may contain such provisions for protecting and enforcing the rights and remedies of 4 the bondholders as may be reasonable and proper and not 5 in 6 violation of law, including covenants setting forth the duties of 7 the county in relation to the acquisition of properties and the 8 construction, maintenance, operation, repair, and insurance of the 9 project, and the custody, safeguarding, and application of all 10 It shall be lawful for any bank or trust company in this moneys. State to act as depository of the proceeds of the bonds or revenues 11 derived from the operation of the project and to furnish such 12 indemnity bonds or to pledge such securities as may be required by 13 14 the county. Such bond resolution, order, or indenture may set forth the rights and remedies of the bondholders and of the trustee 15 16 and may restrict the individual rights of action of the 17 bondholders. In addition to the foregoing, such bond resolution, order, or trust indenture may contain such other provisions as the 18 19 Commissioners Court may deem reasonable and proper for the security 20 of the bondholders including, but without limitation, covenants 21 prescribing all happenings or occurrences which constitute events of default and the terms and conditions upon which any or all 22 of the bonds shall become or may be declared to be due before maturity 23 as to the rights, liabilities, powers and duties arising upon 24 and 25 the breach by the county of any of its duties or obligations." 26 SECTION 2. Chapter 304, Acts of the 50th Legislature,

Regular Session, 1947, as amended (Article 6795b-1, Vernon's Texas
 Civil Statutes), is amended by adding Sections 4a and 4b to read as
 follows:

"Section 4a. Notwithstanding any other provision of law, the 4 5 commissioners court may use any county land, rights-of-way, or other property, regardless of when or how the property is acquired, 6 7 for the purposes of a project under this Act. The governing body of each political subdivision or agency of this state, without any 8 9 form of advertisement, may convey title or right and easements to any property needed by a county for a project under this Act. 10 If 11 the county shall find it necessary to close or change the location 12 of any portion of any nontoll road, street, or highway, it shall cause the nontoll road, street, or highway to be reconstructed at 13 such a location and in such a fashion as the county shall determine 14 15 will provide substantially the same access as the nontoll road, 16 street, or highway being closed or relocated.

17 "Section 4b. Each lien on or pledge of revenues derived from the project or on the reserve fund, depreciation and replacement 18 fund, or other reserves or funds established in connection with 19 20 bonds issued under this Act is valid and enforceable from the time of payment for and delivery of the bonds authorized by the 21 resolution or order of the commissioners court creating or 22 confirming the lien or pledge. Such a lien or pledge is fully 23 effective as to items then on hand or subsequently received, and 24 the items are subject to such a lien or pledge without physical 25 26 delivery of the items or further act. The lien or pledge is valid

and enforceable against any party having a claim of any kind in tort, contract, or otherwise against the county, regardless of whether the party has notice of the lien or pledge. Neither a resolution or order authorizing the issuance of bonds under this Act nor any other instrument by which the lien or pledge is created or confirmed need be filed or recorded except in the regular records of the county."

8 SECTION 3. The importance of this legislation and the 9 crowded condition of the calendars in both houses create an 10 emergency and imperative an public necessity that the constitutional rule requiring bills to be read on three several 11 12 days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its 13 14 passage, and it is so enacted.

President of the Senate Speaker of the House I hereby certify that S.B. No. 970 passed the Senate on April 25, 1983, by the following vote: Yeas 30, Nays 0; and that the Senate concurred in House amendments on May 27, 1983, by a viva-voce vote.

#### Secretary of the Senate

I hereby certify that S.B. No. 970 passed the House, with amendments, on May 25, 1983, by a non-record vote.

Chief Clerk of the House

Approved:

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Date

Governor

## LEGISLATIVE BUDGET BOARD

Austin, Texas

## FISCAL NOTE

#### April 13, 1983

Honorable John A. Traeger, Chairman Committee on Intergovernmental Relations Senate Chamber Austin, Texas

In Re: Senate Bill No. 970 By: Henderson

Sir:

In response to your request for a Fiscal Note on Senate Bill No. 970 (relating to financing, constructing, and operating certain causeways, bridges, and tunnels by certain counties) this office has determined the following:

The fiscal impact of this bill cannot be estimated since the bill allows, but does not require, actions by certain counties in the issuance of bonds.

No fiscal implication to the State is anticipated.

Viver Jim Oliver Director

Source: Comptroller of Public Accounts; LBB Staff: JO, JH, KH, BL

# , S. B. No. <u>970</u>

AN ACT relating to financing, constructing, and operating certain causeways, bridges, and tunnels by certain counties.

3 - 10 - 83 Filed with the Secretary of the Senate INTERGOVERNMENTAL RELATIONS MAR 14 1983 Read, referred to Committee on\_\_\_\_ APR 2 8 1983 Received from the Senate APR 14 1983 Reported favorably. Read first time and referred to Committee on Wirn APR 2 7 1983 Reported adversely, with favorable Committee Substitute; Committee Substitute may 3 read first time. 83 Reported favorably amended, sent to Printer at. Ordered not printed. . Printed and Distributed \_\_\_\_\_\_\_ 1983 HAY 4 APR 2 5 1983 Senate and Constitutional Rules to permit consideration suspended by MAY 4 1983 Sent to Committee on Calendars unanimous consent \_\_\_ nays. veas. MAY 1 8 1983 Read Second time (amended) passed to third reading (failed) To permit consideration, reading and passage, Senate and Constitutional Rules suspended by vote of \_\_\_\_\_\_yeas, \_\_\_\_\_nays. (Non-Record Vote) Record Vote of Read second time and { ordered engrossed. passed to third reading: APR 2 5 1983 Present. not voting. Caption ordered amended to conform to body of bill. Constitutional Rule requiring bills to be read on three several APR 25 1983 Senate and Constitutional 3-Day Rules suspended by vote of days suspended (failed to suspend) by a four-fifths vote of 30 yeas, 0 nays to place bill on third reading and final passage. \_ yeas \_\_\_\_\_ nays \_\_\_\_\_ present not voting. a-viva-voce vote. APR 2 5 1993 Read third time and passed by  $30_{\rm veas}$ MAY 2 5 1983 Read third time amended; finally passed (failed) by a Non-Record Vote Record Vote of \_\_\_\_\_ yeas \_\_\_\_\_ have **OTHER ACTION:** Dresent not voting: MAY 2 5 1983 Caption ordered amended to conform to body of bill. Secretary of the Senate MAY 2 6 1983 Returned to Senate. MAY 2 6 1983 MAY 27 1983 enate concurred in House amendments he vive voce vote. 26-83 Sent to House

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